



# **Data Derived Extrapolation Factors for Developmental Toxicity: A Preliminary Research Case Study with Perfluorooctanoate (PFOA)**

**Michael Dourson, Bernard Gadagbui, Chijioke Onyema, Patricia M. McGinnis and Raymond G. York**

## **Abstract**

Guidelines of the United States Environmental Protection Agency (EPA, 1991) and the International Programme on Chemical Safety (IPCS, 2005) suggest two different default positions for dosimetric extrapolation from experimental animals to humans when the dosimetry of the critical effect is not known. The default position of EPA (1991) for developmental toxicity is to use peak concentration (or C<sub>max</sub>) for this dosimetric extrapolation. In contrast, IPCS (2005, page 39) states its default position for dosimetric choice in the absence of data is to use the area under the curve (or AUC). The choice of the appropriate dosimeter is important in the development of either a Chemical Specific Adjustment Factor (CSAF) of IPCS (2005) or a Data Derived Extrapolation Factor (DDEF) of EPA (2014). Our research shows the development of a DDEF for developmental toxicity for perfluorooctanoate (PFOA), a chemical of current interest. Here, we attempted to identify the appropriate dosimetric adjustment from a review of developmental effects identified by EPA (2016). Some of these effects appear to be related to C<sub>max</sub>, few if any related to AUC, and most related to the average concentration during the exposure window of concern for a particular effect. We then compared kinetic data from PFOA exposure during pregnancy in mice with newly available clinical data in humans after up to 25 weeks of PFOA exposure. The resulting DDEF was 14. Although current population exposures to PFOA are generally much lower than both the experimental animal data and the clinical human study, the development of this DDEF is consistent with current guidelines of both EPA (2014) and IPCS (2005).

## **Introduction**

Within the process of non-cancer dose response assessment, such as the development of a Tolerable Daily Intake (TDI) or Reference Dose (RfD), the use of a Chemical Specific Adjustment Factors (CSAF), data-derived uncertainty factors (DDEF) or a Physiological Based Pharmacokinetic (PBPK) model is an important consideration (IPCS, 2005; EPA, 2014). These factors or models are used in the extrapolation of experimental animal results to humans, rather than a default uncertainty factor of 10-fold, when appropriate data are available. The available data include knowledge of kinetic and dynamic differences between the experimental animal of choice and humans, or of default assumptions that are based on established underlying principles.

The CSAF/DDEF method has been discussed internationally for a number of years, arguably starting in the late 1980s with the dosimetric adjustments of inhaled dose for determining Reference Concentrations (RfCs) (Jarabek, 1994). More formal discussions were held by the

47 IPCS (1994) based on the work of Renwick (1993). Health Canada was the first authority to use  
48 CSAF in its deliberative process (Meek et al., 1994), followed by EPA (2004) with its Integrated  
49 Risk Information System (IRIS) assessment for the chemical boron. IPCS published its final  
50 guidelines in 2005, followed by EPA in 2014. Multiple scientific publications have occurred  
51 throughout this process (e.g., Dourson et al., 1998; Zhao et al., 1999; Meek et al, 2001). The  
52 CSAF/DDEF method is general enough to be used with different chemistries. IPCS (Bhat et al.,  
53 2017) has recently polled its membership for general use of this methods and lessons learned.  
54 The results have been generally favorable.

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56 Developmental toxicity is different from many other toxicities of concern from environmental  
57 contamination in that it generally develops during a short window of exposure. Although  
58 thresholds for toxicity are still thought to exist (Piersma et al., 2011), such exposure suggests a  
59 particular approach to the development of DDEFs, for example, the use of peak serum  
60 concentration of the chemical of interest (now referred to as Cmax) versus its associated half-life  
61 (or area under the curve---AUC) (EPA, 1991). The resulting differences in extrapolation from  
62 experimental animals to humans for developmental toxicity based on the choice of Cmax or  
63 AUC may be significant.

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65 This research case study will demonstrate the development of a DDEF for developmental  
66 toxicity from a chemical of current interest, specifically perfluorooctanoate (PFOA). Our results  
67 may also be applicable to other chemicals where the critical effect is also developmental toxicity.

## 68 69 70 **Methods**

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72 Guidelines of EPA (1991) and IPCS (2005) suggest two different default positions for dosimetric  
73 extrapolation from experimental animals to humans when the dosimetry of the critical effect is  
74 not known. The default position of EPA (1991) for developmental toxicity is to use peak  
75 concentration (or Cmax) for this dosimetric extrapolation. Specifically, EPA (1991) states  
76 “Therefore, it is assumed that, in most cases, a single exposure at any of several developmental  
77 stages may be sufficient to produce an adverse developmental effect.”<sup>1</sup> EPA goes on to state  
78 that it would be inappropriate to use time-weighted averages or adjustment of exposure over a

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<sup>1</sup> EPA (1991, page 38) also states that:

“Second, for developmental toxic effects, a primary assumption is that a single exposure at a critical time in development may produce an adverse developmental effect, i.e., repeated exposure is not a necessary prerequisite for developmental toxicity to be manifested. In most cases, however, the data available for developmental toxicity risk assessment are from studies using exposures over several days of development, and the NOAEL, LOAEL, and/or benchmark dose is most often based on a daily dose, e.g., mg/kg-day. Usually, the daily dose is not adjusted for duration of exposure because appropriate pharmacokinetic data are not available. In cases where such data are available, adjustments may be made to provide an estimate of equal average concentration at the site of action for the human exposure scenario of concern. For example, inhalation studies often use 6 hours/day exposures during development. If the human exposure scenario is continuous and pharmacokinetic data indicate an accumulation with continuous exposure, appropriate adjustments can be made.”

79 different time frame than that actually encountered in developmental toxicity studies, unless data  
80 indicated that the critical effect resulted from an accumulation with continuous exposure.  
81 However, for continuous human exposure, a time weighted average exposure during the  
82 windows of susceptibility might also be appropriate, especially for developmental toxicity, as  
83 described in a recent meeting (*ARA*, 2019).

84  
85 In contrast, *IPCS* (2005, page 39) states its default position for dosimetric choice in the absence  
86 of data is to use the AUC, specifically “In cases where the data are not sufficient to make a clear  
87 decision, then the AUC of the parent compound or 1/CL derived from either in vivo or in vitro  
88 data should be used; such an approach would be protective, because there is likely to be greater  
89 human variability in AUC or 1/CL [clearance] than in C<sub>max</sub>.” *IPCS* (2005) goes on to state that  
90 effects resulting from subchronic or chronic exposure would normally be related to the AUC,  
91 whereas acute toxicity can be related to either the AUC or the C<sub>max</sub>, especially the latter when a  
92 simple bimolecular interaction, such as receptor binding and inhibition of enzymes, produces the  
93 effect.

94  
95 *EPA* (2014) confirms that the choice of a dose metric associated with the health outcome of  
96 interest is most useful when it “describes target tissue exposure in terms of the toxic chemical  
97 moiety (parent or metabolite) and is expressed in appropriate time-normalized terms.”  
98 Moreover, the appropriate dose metric can vary with the mode of action (MOA), duration of  
99 exposure, and the adverse effect of concern (*EPA*, 2006). Selection of an appropriate dose  
100 metric, whether it be C<sub>max</sub>, AUC, or something else such as an average exposure during an  
101 appropriate window, is based on specific endpoints, including:

- 102
- 103 • Duration of exposure and effect;
  - 104 • Identification of the active chemical moiety;
  - 105 • Selection of the organ or tissue group in which some measure of internal dose is  
106 desired;
  - 107 • Selection of the measure of exposure that best correlates with toxicity.
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109 Based on extensive discussions and scientific debates, both *IPCS* (2005) and *EPA* (2014) have  
110 established minimum requirements in the review and evaluation of data for the development of  
111 CSAFs or DDEFs. Specific *EPA* (2014) guidance includes a series of questions, specifically:

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- 113 • What is/are the critical effect(s) and POD being used for this assessment?
  - 114 • Has the toxicologically active chemical moiety been identified?
  - 115 • What is the MOA, Adverse Outcome Pathway (AOP), or mechanism for that toxicity?  
116 Have the key events been identified and quantified? Do these key events identify  
117 important metabolic steps?
  - 118 • Are the processes of absorption, distribution, metabolism and elimination (i.e., ADME)  
119 of the chemical well characterized? If dose-response data are from an animal model, do  
120 animals and humans metabolize the chemical(s) in a similar way (qualitatively and  
121 quantitatively)?
  - 122 • Are there data in human populations describing variation in important kinetic parameter  
123 values for this chemical(s)? Have sensitive populations and/or life stages been identified?  
124 Are the data for these sensitive populations adequate for quantitative analyses?

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126 We follow this series of questions from EPA (2014) in our research using PFOA as an example.

## 127 128 129 **Results**

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131  
132 • *What is/are the critical effect(s) and POD being used for this assessment?*

133  
134 The critical effects for PFOA appear to be related more to developmental toxicity as determined  
135 by EPA (2016, Table 4-8). Seven studies are highlighted in EPA's work. Four of them are  
136 conducted in mice with gavage dosing during pregnancy showing a variety of fetal and maternal  
137 effects. One of these studies is a 15-day drinking water exposure in mice, but critical effect in  
138 this study was noted after 1 day. Two of these studies were 13-week exposures of PFOA in rats,  
139 but the liver effects at the low doses in these studies may not be adverse according to EPA  
140 (2016). Rather, EPA (2016) uses the fetal effects from the mouse studies, and specifically from  
141 the study by Lau et al. (2006), in the development of its safe dose. Thus, fetal effects are being  
142 used by EPA (2016) as the critical effects from these gavage studies of PFOA in mice, and we  
143 developed our research using EPA's judgment.

144  
145 Tables 1 through 5 summarize the relevant effects from five of these EPA-chosen studies with  
146 the intention of judging whether the appropriate dosimeter of each effect is AUC, Cmax, average  
147 concentration, or something else. These judgments were then used with appropriate kinetic  
148 information to develop a DDEF.

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151 • *Has the toxicologically active chemical moiety been identified?*

152  
153 It is generally accepted by government and industry experts that PFOA is not metabolized, or  
154 metabolized to a limited extent in mammals (EPA, 2016, ATSDR, 2018). Thus, we considered  
155 PFOA to be the active chemical moiety for our research.

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157  
158 • *What is the MOA, AOP, or mechanism for that toxicity? Have the key events been  
159 identified and quantified? Do these key events identify important metabolic steps?*

160  
161 PFOA exposure resulted in a variety of adverse effects, including hepatotoxicity, developmental  
162 toxicity, and immunotoxicity. It is also shown that PFOA induces tumors in the liver, testis and  
163 pancreas in chronic studies in the rat. Each of these effects may be evoked by a different  
164 process.

165  
166 For example, Elcombe et al. (2013) considers the MOA to be associated with its ability to mimic  
167 fat in the body; specifically PFOA is:

- 168  
169 "a fatty acid mimetic in that it interacts with fatty acid homeostasis and/or a fatty acid  
170 mediated pathway. Both CXR1 002 [*note: this is straight-chain PFOA*] and APFO [*note: this*]

171 *is ammonium PFOA]* isomers and also perfluoroalkyls of different chain lengths possess  
172 these properties.”

173  
174 Hepatic and the immune system effects of PFOA may also involve PPAR-alpha dependent and  
175 independent mechanisms (New Jersey Department of Water Quality (NJDWQ, 2017). According  
176 to NJDWQ (2017), developmental effects of PFOA in rodents appear to occur primarily through  
177 PPAR-alpha dependent mechanisms, while some developmental effects such as full litter  
178 resorptions appear to be PPAR-alpha independent. There is no MOA evidence for the delayed  
179 mammary gland development and NJDWQ (2017) indicated that this suggests that the effects of  
180 PFOA on this endpoint are not relevant to humans.

181  
182 The mode of action for hepatic tumors, Leydig cell tumors, and pancreatic acinar cell adenomas  
183 have been attributed to activation of the xenosensor nuclear receptor peroxisome proliferator-  
184 activated receptor “alpha” (PPAR $\alpha$ ) (Klaunig et al., 2012). According to EPA (2016), PPAR $\alpha$   
185 agonism appears to be the MOA for testicular tumors and involves inhibition of testosterone  
186 biosynthesis and/increase in estradiol as a result of increased activity of aromatase, the cellular  
187 enzyme responsible for the metabolic conversion of testosterone to estradiol. In their recent  
188 review, NJDWQ (2017) notes that available studies suggest that PFOA causes liver tumors  
189 through an estrogenic MOA. For the testicular and pancreatic tumors caused by PFOA in rats,  
190 the MOA has not been established.

191  
192 Other MOAs for PFOA have been suggested. These include effects on intercellular gap junction  
193 communication, effects on mitochondria, changes in expression of microRNAs (miRNAs), and  
194 effects related to transporter proteins such as organic anion transporters (OATs) and multidrug  
195 resistance-associated proteins (MRPs) (NJDWQ, 2017). The MOA proposed for testicular  
196 Leydig cell tumors involves inhibition of testosterone biosynthesis and signaling of the  
197 hypothalamus to produce gonadotropin releasing hormone (GnRH) (a signaling agent for the  
198 pituitary to release luteinizing hormone which upregulates testosterone production in Leydig  
199 cells) (NJDWQ, 2017).

200  
201 For the purposes of developing a DDEF a reasonable assumption is that effects resulting from  
202 subchronic or chronic exposure would normally be related to the AUC or perhaps average  
203 concentration, especially for chemicals with long half-lives, whereas acute exposure can be  
204 related to either AUC, average concentration or C<sub>max</sub>. The latter might be more relevant than  
205 either of the former two when a simple bimolecular interaction produces the effect. The use of  
206 an average exposure might be a more relevant dosimeter than either AUC or C<sub>max</sub>, if a relevant  
207 window of exposure is important.

208  
209 According to this forgoing discussion, if the critical effects of PFOA are more related to  
210 biomolecular interactions, then C<sub>max</sub> might be the more relevant dosimeter, as a few of the  
211 developmental effects described in Tables 1-5 appear to indicate. However, other effects of  
212 concern for PFOA, including other developmental effects, may be due to sustained activation of  
213 the PPAR receptor and might therefore be more associated with average concentration during a  
214 relevant window of exposure, as also described in Tables 1-5. In fact, C<sub>max</sub>, average  
215 concentration, and AUC, as well as other possible dosimeters should always be considered in any  
216 deliberation of CSAF (IPCS, 2005) or DDEF (EPA, 2014).

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- *Are the processes of ADME of the chemical well characterized? If dose-response data are from an animal model, do animals and humans metabolize the chemical(s) in a similar way (qualitatively and quantitatively)?*

The ADME has been fairly well characterized in the rat and mouse, less so in other experimental species, and until recently, not well characterized in humans. Figure 1 is adapted from Lou et al. (2009, Figure 3) and shows the kinetic behavior after a single gavage exposure in mice. C<sub>max</sub> values vary with the dose administered by Lou et al. (2009), and are estimated by us as 10 mg/L per mg/kg-day at a dose of 1 mg/kg-day, 8.5 mg/L per mg/kg-day at a dose of 10 mg/kg-day, and 3.5 mg/L per mg/kg-day at a dose of 60 mg/kg-day.

Figure 2, adapted from Lou et al. (2009, Figure 7b), shows the kinetic behavior after multiple gavage doses of PFOA in mice. The 1-day C<sub>max</sub> or 17 day steady state values are estimated by us from this figure as either 0.7 mg/L or 5.0 mg/L after a dose of 0.1 mg/kg-day; as either 5.0 mg/L or 35 mg/L after a dose of 1.0 mg/kg-day; and as either 5.0 mg/L or 60 mg/L after a dose of 5.0 mg/kg-day. These apparent steady state values at 17 days imply a short half-life in mice of several days.

Since PFOA is not metabolized, or metabolized to any significant extent in mammals, PFOA is considered to be the toxic moiety, and these C<sub>max</sub> and steady state values in mice can be compared with available human information to gauge whether the development of a DDEF is reasonable. Until recently, kinetic data have not been publicly available in humans with which to do this development.

- *Are there data in human populations describing variation in important kinetic parameter values for this chemical(s)? Have sensitive populations and/or life stages been identified? Are the data for these sensitive populations adequate for quantitative analyses?*

Few specific kinetic data in humans have generally been available to compare with experimental animal findings, and groups such as EPA (2016), the Agency for Toxic Substances and Disease Registry (ATSDR, 2018), and Health Canada (2018) have had to rely on assumptions of kinetic findings in closely related species such as monkeys as a surrogates. Fortunately, Elcombe et al. (2013) submitted a US Patent Application where PFOA was used as a cancer chemotherapeutic agent. Findings from this study are freely available and a subset of these data have been recently published as Convertino et al. (2018).

Elcombe et al. (2013) gave PFOA up to 1200 mg once per week to 43 humans in various stages of cancer in a phase 1 therapeutic trial. Doses and blood concentrations of PFOA were carefully monitored. Patients with kidney complications were excluded. Summaries of these findings are found in Table 6 that show the individual weekly C<sub>max</sub> values over time in μM for each patient after his/her weekly dose of PFOA. Estimates of average C<sub>max</sub> values over time per dose, rather than in μM, are found in Table 7.

263 A DDEF could be developed from a comparison of mouse and human data C<sub>max</sub> values after  
264 one dose. This DDEF would be ~1.3 based on an average single dose human C<sub>max</sub> value of 12  
265 mg/L per mg/kg-day from Appendix Table A and an average murine C<sub>max</sub> value of 9 mg/L per  
266 mg/kg-day from Lou et al. (2009, Figure 3, doses 1 and 10 mg/kg-day average). This calculation  
267 is shown in the appendix.

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269 However, C<sub>max</sub> values are shown to rise to a steady state level in both humans after weekly  
270 capsule exposure (Elcombe et al., 2013) and in mice after continued gavage exposure (Lou et al.,  
271 2009). So, additional analysis seems warranted. Specifically, the average human C<sub>max</sub> value  
272 after 6 doses from Table 7 of 732 μM per mg/kg-day was compared with the “steady state” value  
273 of 35 mg/L after 17 doses of 1.0 mg/kg-day in mice from Figure 2. A DDEF value based on this  
274 ratio is ~8.7 (i.e., Table 7, 6 weeks, average C<sub>max</sub> in humans of 732 μM per mg/kg-day x 414  
275 μg/μmole (the molecular weight of PFOA), divided by 1000 to convert to mg, and then dividing  
276 by 35 mg/L per mg/kg-day found in mice from Figure 2 of this text ~8.5). Other comparisons  
277 are possible and could be explored.

278  
279 In humans, C<sub>max</sub> values have also been seen to rise after 6 weeks of continued gavage exposure  
280 to also approximate a steady state. Specifically, nine patients in Elcombe et al. (2013, Figure 78)  
281 were maintained on gavage dosing beyond six weeks. This information is shown here as Figure  
282 3. These patients appeared to reach a steady state in the range of about 25 weeks. The average  
283 ratio of 6-week C<sub>max</sub> values to these individual patients’ apparent “steady state” values is 1.6  
284 (see the Appendix Tables F and G for this calculation). Thus, a further possible DDEF value,  
285 one based on extended human exposure and apparent steady state values when compared with  
286 the shorter-term mouse exposure of 17 days but also steady state values would be ~14 (i.e., the 6-  
287 week DDEF value of 8.7 x 1.6). Fortuitously, the length of time to reach steady state in mice of  
288 17 days is during a large part of the window of fetal development, which is similar to a window  
289 of time of 25 weeks in pregnant humans. Thus, if humans, and specifically pregnant humans, are  
290 already in steady state, and if the critical effect is developmental toxicity, then a DDEF of 14 can  
291 be used to compare the steady state or average levels of PFOA in humans to the steady state or  
292 average levels of PFOA in mice, since the appropriate windows of exposure for the critical effect  
293 are overlapping. As before, other comparisons are possible and, in this case, should be explored.

294  
295 Elcombe et al. (2013, Figure 78) might also be useful to gauge the potential half-life of PFOA in  
296 humans, at least after high gavage doses. The apparent half-life from these data appears to be 5  
297 weeks, based on apparent time to “steady state” as ~25 weeks (or less).<sup>2</sup> This half-life is  
298 dramatically different than other literature values. This difference might be due in part to the  
299 suggestion by Lou et al. (2009) that the elimination of PFOA from mice is biphasic, with higher  
300 doses being eliminated more quickly due to saturation of resorption in the kidney. After  
301 saturation of resorption is alleviated, then the half-life of the remaining PFOA is longer. If such  
302 a biphasic elimination is also shown to occur in humans, then the second phase of the half-life  
303 would also be correspondingly longer in humans. This appears to be the case from the results of  
304 3 humans in the Elcombe et al. (2013) that were only given one dose of 50 mg in 6 weeks (see  
305 Elcombe et al., 2013 Figure 10).

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<sup>2</sup> Note: dividing the apparent steady state by 5 half-lives approximates 5 weeks as the half-life.

307 Table 8 shows a comparison of these various DDEFs with the mouse and human Cmax and/or  
308 steady state or average concentration data compared.

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### 311 Discussion

312

313 The critical effect of PFOA appears to be more related to developmental toxicity or other toxicity  
314 due to short-term, gavage exposures in mice, consistent with EPA (2016, Table 4-8). Since EPA  
315 (1991) states “a primary assumption is that a single exposure at a critical time in development  
316 may produce an adverse developmental effect,” this suggests that peak concentration (now  
317 referred to as Cmax) should be routinely considered in any dosimetric adjustment for  
318 developmental toxicity between experimental animals and humans. This suggestion is supported  
319 for PFOA in part by a possible MOA as a fatty acid mimic resulting in effects due to simple  
320 biomolecular interactions (IPCS, 2005), and in the case of these PFOA studies, the gavage nature  
321 of the exposure. However, at least for some effects, including some developmental effects, the  
322 MOA for PFOA may be mediated by sustained binding of PFOA with PPAR, resulting in  
323 disruption of fatty acid metabolism that leads to a reduced rate of development. Such effects  
324 might be more likely associated with average concentration over a given duration of exposure or  
325 during a critical window of exposure.

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327 Therefore, we attempted to identify the appropriate dosimetric adjustment from a review of  
328 effects identified by EPA (2016) in Tables 1-5 of this text. Some of these effects appear to be  
329 related to Cmax, few if any related to AUC, but most of the relationships appear to be due to the  
330 average concentration during the exposure window of concern due to this sustained binding of  
331 PFOA with PPAR mentioned above. This latter suggestion was made at a review of this  
332 research during a recent meeting of the Alliance for Risk Assessment (ARA, 2019). We accept  
333 this suggestion with enthusiasm.

334

335 We then compared kinetic data between mice and humans, specifically the daily gavage dose of  
336 PFOA in mice that forms the basis of the critical effect by EPA (2016), and the once per week  
337 PFOA exposure in capsules to humans. We adjusted the daily doses in humans to match the  
338 mouse exposure by dividing by an average body weight of 75 kg given by Convertino et al.  
339 (2018) and a further division by seven days/week. Other ways to harmonize these data are likely  
340 possible and should be explored. For example, an assessment might be attempted from the work  
341 of White et al. (2011) who administered PFOA by both gavage and drinking water over 2  
342 generations of mice. One advantage of this comparison might be the observation of effects over  
343 several generations. A disadvantage of this study is that is that the kinetic information is not as  
344 detailed as that found in Lou et al. (2009), making a comparison with the work of the human  
345 clinical study more challenging.

346

347 Although the choice of specific effect should dictate the appropriate DDEF of either 1.3, 8.7 or  
348 14 found in Table 3 of this text, a conservative approach would be to assume that at least one or  
349 more of the potential critical effects are due to the average concentration during a relevant  
350 window of exposure within the 17 days of the developmental mouse toxicity study, exemplified  
351 by Lau et al. (2006) and Lou et al. (2009). For humans, a conservative assumption would be that  
352 one or more of the matching critical effects would occur at an average concentration during a



353 comparable relevant window of exposure during pregnancy, approximated by the 25 weeks seen  
354 in Figure 78 of Elcombe et al. (2013). This apparent steady state of about 25 weeks is  
355 fortuitously in the same range as the length of human pregnancy, thus matching the experimental  
356 work in mice. Thus, the conservative choice of DDEF is 14.

357  
358 Population exposures to PFOA are generally much lower than both the experimental animal data  
359 and the clinical human study. The kinetic comparison and development of the various DDEFs  
360 done here may thus not be applicable to these lower exposure levels in humans. However and  
361 importantly, the development of these DDEFs is consistent with current guidelines of IPCS  
362 (2005) and EPA (2014), which is to use the kinetics of the experimental animal in the range of  
363 the NOAEL/BMD and for humans the lowest available exposure where sufficient data are  
364 available. We chose to use a dose of 1.0 mg/kg-day in mice from Figure 2, which is similar to  
365 the NOAEL values for several (although not all) developmental effects. For humans, because  
366 the kinetics for the various doses appear similar, an average kinetic value from Table 7 is used  
367 for the comparison, which also is associated with an average dose of about 1 mg/kg-day.

368  
369 PFOA is not naturally occurring, so natural background exposures are not expected. However,  
370 PFOA and related chemicals are very useful and stable, and as a result have contaminated the  
371 environment in many places to a very low level. In some places, the contaminant levels  
372 approach the range of safe doses, which of themselves are highly disparate among government  
373 agencies (over 100-fold differences). This disparity is because international authorities approach  
374 the extrapolation of a safe dose for PFOA and related chemicals in very different manners. For  
375 example, authorities in the US tend to focus on experimental animal data and incorporate the  
376 differences in half-lives among experimental animals and humans to adjust the safe dose  
377 downward (EPA, 2016, NJDWQ, 2017, ATSDR, 2018). Some European authorities focus on  
378 human epidemiology studies with an emphasis on longer half-life in humans (European Food  
379 Safety Authority, 2018); other European authorities focus on a more traditional approach and are  
380 skeptical of the long half-life estimates of others (Committee on Toxicology, 2009). Australian  
381 and New Zealand authorities are considering several different approaches (Food Standards  
382 Australian New Zealand, 2017; Australian Department of Health, 2017), as is Health Canada  
383 (2018). Although the extrapolation of safe doses for PFOA and related chemicals is highly  
384 uncertain, the recent kinetic findings in humans by Elcombe et al. (2013) may alleviate some of  
385 this uncertainty.

386  
387 The DDEF/CSAF method explicitly addresses human uncertainty, specifically in the use of data  
388 for replacing default uncertainty factors for experimental animals to human extrapolation and  
389 from average to sensitive human extrapolation. The DDEF/CSAF method explicitly addresses  
390 the calculation of a RfD, RfC, TDI, or similar “safe” dose values. While such values cannot be  
391 used to determine risk, or perhaps risk other than zero, they are very useful for identifying ranges  
392 of exposures likely to be without the risk of deleterious effects in sensitive subgroups after a  
393 lifetime of exposure. Health Canada (Meek et al., 1994), IPCS (2005) and EPA (2014)  
394 guidelines go into great detail regarding this.

395  
396 The DDEF/CSAF method has been used and further developed under the guidance of several  
397 authorities and numerous experts. It has been used internationally since the mid-1990’s.  
398 Recently, the IPCS (Bhat et al., 2017) has surveyed its membership on the use of this method.

399 Results of this survey are generally positive as found at:  
400 <https://www.tandfonline.com/doi/full/10.1080/10408444.2017.1303818>.

401  
402 Finally, estimates of half-life are possible from the human clinical study, as described in Figure  
403 3, but these estimates are much shorter than literature values inferred from chronic exposures of  
404 workers and populations. These disparate estimates might be due to a biphasic elimination  
405 evident in the clinical trial, but not in the literature, or because the clinical trials are for cancer  
406 therapy, and kinetics from these studies may not reflect the average population. Then again, this  
407 population might be explored as a possible sensitive subgroup. If this population is judged to be  
408 sensitive, then an adjustment to the uncertainty factor for within human variability in kinetics  
409 might be appropriate.

410  
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413  
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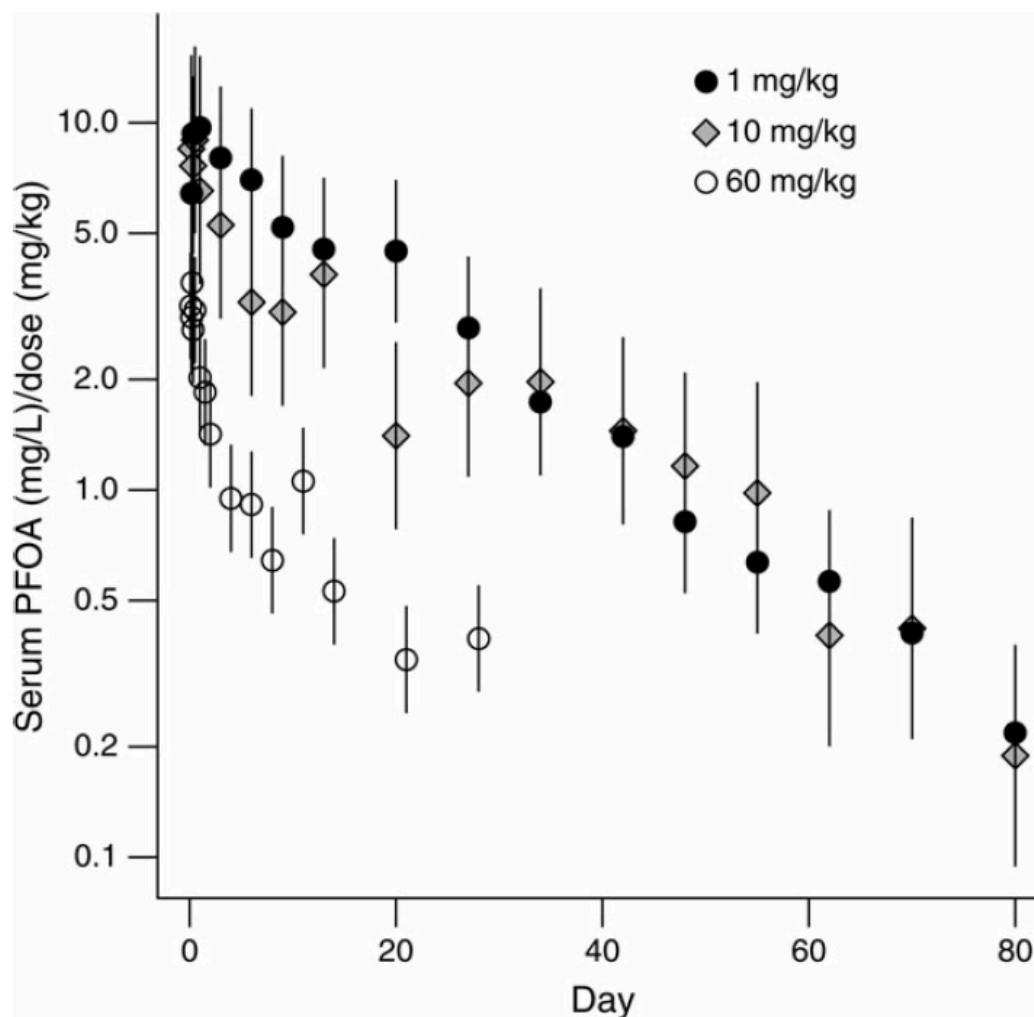
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527 **Figure 1. Single dose PFOA exposure adapted from Lou et al., (2009), Figure 3.**  
528 **Estimated Cmax values are shown in the box below this figure.**



**FIG. 3.** Serum concentrations scaled by dose for females administered single doses of 1, 10, and 60 mg/kg. Points are means, error bars are 95% confidence intervals for the means. 1 and 10 mg/kg dose groups are largely superimposed and linear in time on this semi-log suggesting linear first-order kinetics at these doses. The 60 mg/kg group has a substantially different shape and time course.

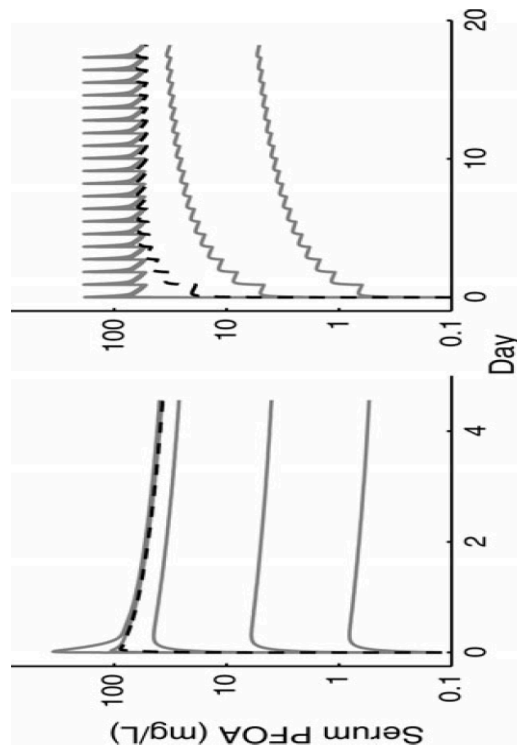
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Cmax at 1 mg/kg-day ~10;  
Cmax at 10 mg/kg-day ~8.5;  
Cmax at 60 mg/kg-day ~3.5;

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**Figure 2. Estimated C<sub>max</sub> or steady state after multiple gavage doses in mice after repeat dose, designated as “bottom” by Lou et al. (2009), but represented by the right panel in this figure. Highest and lowest doses are not shown by Lou et al. (2009) in this “bottom”**

533



**FIG. 7.** Delineation of predictions for the PFOA concentration (mg/l) in the central compartment. For the single dose (top) solid lines depict doses of 0.1, 1, 10, 100, and 1000 mg/kg. The dashed line indicates a dose of 40 mg/kg which is roughly where the onset of nonlinearity occurs. For the repeated dose (bottom) solid lines depict repeated doses of 0.001, 0.1, 1, 50, and 500 mg/kg. The dashed line indicates a daily dose of 5 mg/kg.

This figure can be used to determine C<sub>max</sub> and steady state values after 1 day and 17 days, respectively.

Dose = 0.1; C<sub>max</sub> is ~0.7 at 1 day and ~5.0 at 17 days

Dose = 1.0; C<sub>max</sub> is ~5.0 at 1 day and ~35 at 17 days

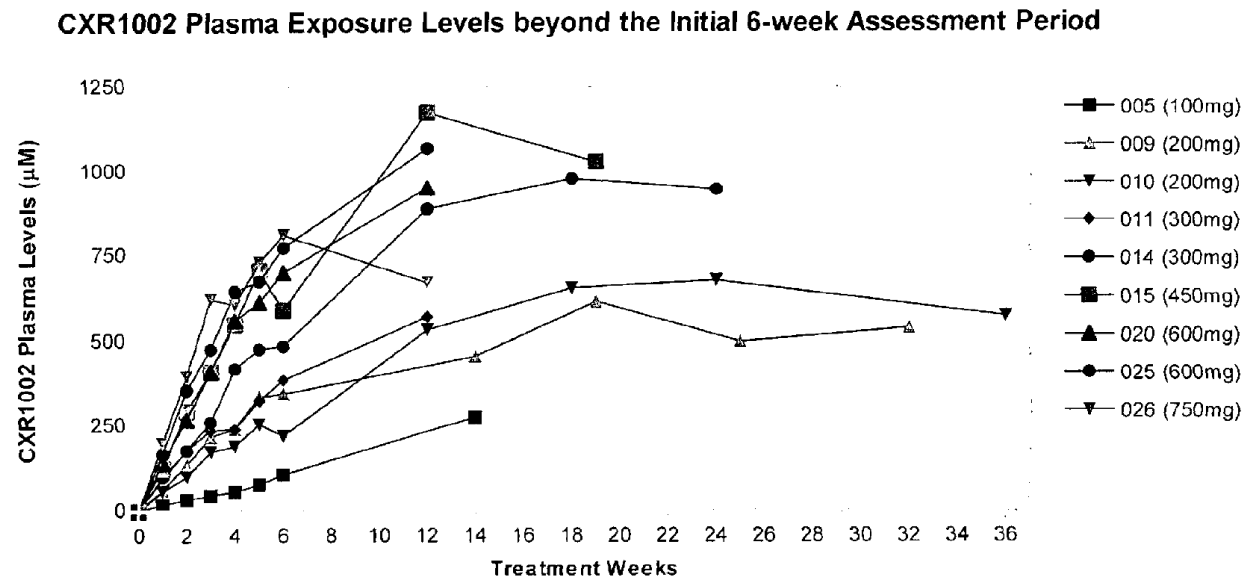
Dose = 5.0; C<sub>max</sub> is ~20 at 1 day and ~60 at 17 days

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536 Figure 3. Elcombe et al. (2013) weekly doses in excess of 6 weeks. Information is exactly  
537 Figure 78 of their text found on Sheet 71 of 85.  
538

Figure 78



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542 **Table 1. Lau et al. (2006) Effects Summary After Gavage Dosing of Female CD-1 mice for**  
 543 **17 days (GDs 1-17) at Doses of 0, 1, 3, 5, 10, 20, and 40 mg/kg/day of PFOA.**

<b>Effect(s)</b>	<b>LOAEL (mg/kg/day)</b>	<b>Dosimeter: Average blood concentration, Cmax, AUC?</b>	<b>Comments</b>
Increased maternal liver weight	1	Average blood concentration during exposure period	Effect is quasi dose related, but without histopathology is not considered adverse by EPA (2016, page 248) and others.
Accelerated male puberty	1	Average blood concentration during exposure period	
Reduced pup body weight	3	Average blood concentration during exposure period	According to the authors, "Neonatal growth deficits may be related to the nursing dams' capability to lactate, and hence the nutritional status of the suckling pups."
Full litter resorption	5	Cmax	According to the authors "these pregnancy losses probably took place shortly after implantation."
Postnatal survival	5	Average blood concentration during exposure period	Mortality decreases sharply after birth, despite continued PFOA exposure through breast milk, suggesting an in utero cause.
Tail and limb defects	5	Indeterminate	Statistically significant, but effects are not dose related, nor does TERA place confidence in this effect.
Increased time to birth	10	Average blood concentration during exposure period	Effect is not dose related & may be from maternal impact, nor does TERA place confidence in this as an adverse effect.

<b>Effect(s)</b>	<b>LOAEL (mg/kg/day)</b>	<b>Dosimeter: Average blood concentration, Cmax, AUC?</b>	<b>Comments</b>
Ossification of phalanges	1 or 10	Average blood concentration during exposure period	Effects are not dose related and may be due to maternal impacts, nor does TERA place confidence in these as adverse effects.
Microcaedia	10	Indeterminate	Full development of the heart takes 4 days in the mouse (Savolainen et al., 2009). Effects are not dose related and may be due to maternal impacts, nor does TERA place confidence in these as adverse effects.
Reduced ossification of supraoccipital	10	Average blood concentration during exposure period	Effects are not dose related and may be due to maternal impacts, nor does TERA place confidence in these as adverse effects.
Maternal weight loss	20	Average blood concentration during exposure period	Effect occurred within 3 days at highest dose of 40 mg/kg-day, within 6 days at 20 mg/kg-day.
Prenatal loss (% per live litter)	20	Indeterminate	
Reduced ossification of calvaria, enlarged fontanel	1 or 20	Average blood concentration during exposure period	Effects are not dose related and may be due to maternal impacts, nor does TERA place confidence in these as adverse effects.
Reduced ossification of supraoccipital	10	Average blood concentration during exposure period	TERA does not place confidence in this as an adverse effect.
Unossified hyoid	20	Average blood concentration during exposure period	Effects may be due to maternal impacts. TERA does not place confidence in these as adverse effects.

<b>Effect(s)</b>	<b>LOAEL (mg/kg/day)</b>	<b>Dosimeter: Average blood concentration, Cmax, AUC?</b>	<b>Comments</b>
Live fetuses (# per litter)	20	Average blood concentration during exposure period	
Fetal body weight	20	Average blood concentration during exposure period	

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545

546 **Table 2. Wolf et al. (2007) Dose-Related Effects Summary After PFOA Gavage Dosing of**  
 547 **Female CD-1 mice for 17 days (GDs 1-17) at Doses of 0, 3, 5 mg/kg-day.**

<b>Effect(s)</b>	<b>LOAEL (mg/kg/day)</b>	<b>Dosimeter: Average blood concentration, Cmax or AUC?</b>	<b>Comments</b>
↑ Maternal body weight and body weight gain	3	Average blood concentration during exposure period	The weight gain at 3 mg/kg was greater than that at higher doses. Weight gains are generally not considered adverse.
↑ Absolute and relative maternal liver weight	3	Average blood concentration during exposure period	Increased liver weights are not considered adverse unless accompanied by histopathology.
↑ Absolute and relative male pup liver weight	3	Average blood concentration during exposure period	Increased liver weights are not considered adverse unless accompanied by histopathology.
↓ Female offspring birth weight	3	Average blood concentration during exposure period	Maternal body weight gain influences offspring birth weight.
↑ Relative female pup liver weight	5	Average blood concentration during exposure period	Increased liver weights are not considered adverse unless accompanied by histopathology.

↑ Dams with implants but no live pups	5	Indeterminate	
Delayed eye opening	5	Average blood concentration during exposure period	TERA does not place confidence in this as an adverse effect.
Delayed emergence of body hair	5	Average blood concentration during exposure period	TERA does not place confidence in this as an adverse effect.

548

549 **Table 3. Macon et al. (2011) Dose-Related Effects Summary After Gavage Dosing of**  
 550 **Female CD-1 mice for 17 days (GDs 1-17) at PFOA Doses of 0, 0.3, 1.0, and 3.0 mg/kg/day**

Effect(s)	LOAEL (mg/kg/day)	Dosimeter: Average blood concentration, Cmax or AUC?	Comments
Delayed mammary gland development	0.3	Average blood concentration during exposure period	Comparison of full and half exposure protocols indicate that late gestational exposure may be more important.

551

552 **Table 4. Wolf et al. (2007) Dose-Related Effects Summary After PFOA Restricted Gavage**  
 553 **Dosing of Female CD-1 mice for 11 days (GDs 7-17) at Doses of 0 and 5 mg/kg/day of**  
 554 **PFOA**

Effect(s)	LOAEL (mg/kg/day)	Dosimeter: Average blood concentration, Cmax or AUC?	Comments
↑ Maternal body weight gain	5	Average blood concentration during exposure period	Weight gains are generally not considered adverse.
↑ Absolute and relative maternal liver weight	5	Average blood concentration during exposure period	Increased liver weights are not considered adverse unless accompanied by histopathology.

↑ Absolute and relative pup liver weight	5	Average blood concentration during exposure period	Increased liver weights are not considered adverse unless accompanied by histopathology.
↓ Male offspring body weight	5	Average blood concentration during exposure period	
Delayed eye opening	5	Average blood concentration during exposure period	TERA does not place confidence in this as an adverse effect.
Delayed emergence of body hair	5	Average blood concentration during exposure period	TERA does not place confidence in this as an adverse effect.

555

556

557 **Table 5. DeWitt et al. (2008) Dose-Related Effects Summary After PFOA Drinking Water**  
 558 **Administration of Female C57BL/6N mice for 15 days at PFOA Doses of 0, 0.94, 1.88, 3.75,**  
 559 **7.5, 15, and 30 mg/kg/day of PFOA**

Effect(s)	LOAEL (mg/kg/day)	Dosimeter: Average blood concentration, Cmax or AUC?	Comments
↓ IgM response to SRBC	3.75	Cmax	Occurred on 1 day post-dose.
↓ Absolute and relative spleen weight	3.75	Cmax	Occurred on 1 day post-dose.
↑SRBC-specific IgG	3.75	Indeterminate	Occurred on 15 days post-dose.
↓ Mean body weight	15	Average blood concentration during exposure period	

560

561

562 Table 6: Cmax values after each dose from Elcombe et al. (2013)

Patient	Daily Dose mg/kg- day*	Cmax after each weekly dose in $\mu\text{M}$					
	week>	1	2	3	4	5	6
1	0.67	25.72	na	na	na	na	na
2	0.67	29.79	na	na	na	na	na
3	0.67	24.64	na	na	na	na	na
4	0.10	19.95	40.37	40.6	52.28	77.49	81.07
	Avg	25	40	41	52	77	81
5	0.19	23.66	50.82	80.2	87.35	100.84	109.1
6	0.19	32.32	47.47	70.55	97	89.54	179.07
7	0.19	30.91	-	55.78	73.03	-	-
	Avg	29	49	69	86	95	144
8	0.38	114.25	171.02	276.84	368.27	426.16	414.33
9	0.38	93.43	170.29	253.19	362.32	471.59	373.31
10	0.38	58.6	119.44	181.86	276.15	256.06	232.44
	Avg	89	154	237	336	385	340
11	0.57	111.65	178.42	237.26	288.21	326.13	386.77
12	0.57	122.9	182.32	240.93	303.06	372.99	-
13	0.57	85.32	-	-	-	-	-
14	0.57	131.24	179.97	297.35	420.49	478.38	562.63
	Avg	113	180	259	337	393	475
15	0.86	231.36	324.96	463.43	578.86	707.8	800.55
16	0.86	164.05	348.41	545.74	721.48	906.59	-
17	0.86	163.18	276.16	341.96	427.08	497.22	525.98
	Avg	186	317	450	576	704	663
18	1.1	338.52	406.73	590.95	-	-	-
20	1.1	413.39	327.38	474.01	562.88	651.85	770.32
21	1.1	203.29	504.5	652.79	734.36	847.13	995.39
22	1.1	198.74	309.8	433.41	595.95	-	-
23	1.1	236.13	400.07	635.73	-	-	-
24	1.1	282.55	488.31	691.46	858.92	813.92	966.13
25**	1.1	230	360	480	640	750	780
	Avg	272	400	565	678	766	878
26	1.4	200.07	397.76	624.63	625.39	732.46	823.68
27	1.4	240.51	410.69	569.22	719.7	811.16	-
28	1.4	206.86	321.26	472.99	654.6	757.67	853.05
	Avg	216	377	556	667	767	838

29	1.8	352.58	606.03	896.3	896.9	971.71	1043.2
30	1.8	332.61	-	-	-	-	-
31	1.8	347.52	554.28	799.77	998.35	1031.14	-
32	1.8	291.69	516.7	-	-	-	-
40	1.9	189.71	367.81	487.42	554.18	697.26	826.44
41	1.9	232.54	412.52	558.23	748.03	802.5	1209.31
42	1.9	358.73	585.96	764.91	1231.51	1281.13	1251.9
	Avg	301	507	701	886	957	1083
33	2.3	441.43	734.84	925.6	1172.58	1231.36	1317.84
34	2.3	559.64	893.14	1115.82	1440.82	1448.79	-
35	2.3	316.74	592.29	704.4	1172.95	-	-
36	2.3	708.42	679.68	968.95	1143.19	-	1293.03
37	2.3	418.44	841.24	1135.41	1393.91	1530.33	-
38	2.3	314.43	538.47	808.36	787.75	931.5	958.1
	Avg	460	713	943	1185	1285	1190

563 \* Doses given in mg/week. Mg/kg-day doses are determined from average body weight of 75 kg  
 564 as stated by Convertino et al. (2018), and dividing by 7 days/week, except for patients 1, 2, and  
 565 3.

566 na = not applicable since patients 1, 2, and 3 were only given one dose.

567 \*\*Cmax value approximated from Figure 84 on Sheet 76 of 85 in Elcombe et al. (2013).

568

569

570 Table 7. Average Cmax values after each dose in  $\mu\text{M}$  per mg/kg-day.

Daily Dose mg/kg-day	Average Cmax/Concentration after each weekly dose in $\mu\text{M}$ per mg/kg-day					
	week>	1	2	3	4	5
0.1 <sup>a</sup>	250	404	406	504	775	801
0.19	152	259	353	452	501	758
0.38	234	404	530	883	1012	895
0.57	198	316	454	577	689	833
0.86	217	368	495	670	818	771
1.1	253	362	520	625	700	828
1.4	154	269	397	476	548	599
1.85 <sup>b</sup>	163	263	364	474	517	585
2.3	200	310	407	515	559	517
Overall Average >	202	328	436	575	680	732

- 571 a) Values for weeks 2 through 6 are for 1 person  
 572 b) Doses of 1.8 and 1.9 mg/kg-day were combined  
 573

Table 8. Potential DDEFs based on Cmax ratios or steady state concentrations between humans and mice at different times.

Single Dose	~6 Weeks	~25 Weeks*
1.3	8.7	14

574 \*Based on apparent “steady state” in nine individuals from Figure 3.  
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